



CITY GRANTS PASS CONSOLIDATED ANNUAL PERFORMANCE EVALUATION REPORT (CAPER) PY2020

Adopted December 15, 2021



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Approved by HUD:

CR-05 – GOALS AND OUTCOMES

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The City of Grants Pass is an entitlement jurisdiction that receives an annual allocation of Community Development Block Grant (CDBG) funds from the United States Department of Housing and Urban Development (HUD). As a recipient of CDBG funds, the City is required to prepare a five-year strategic plan that identifies and prioritizes community needs and establishes goals and objectives to meet those needs. This five-year plan is called the Consolidated Plan. Each year activities are funded to help meet community needs. Those activities are presented in the Annual Action Plan.

Each year the City is also required to provide the public and HUD with an assessment of its accomplishments towards meeting the goals and objectives identified in the Consolidated Plan. The report produced is called the Consolidated Annual Performance Evaluation and Report (CAPER). The CAPER evaluates achievements made by the City of the goals identified in the Annual Action Plan.

The PY2020 Annual Action Plan was the first year of activities implemented under the City's 2020-2024 Consolidated Plan adopted in August 2020. HUD allocated \$374,611 in CDBG funding for activities during PY2020 which began October 1, 2020. Prior to the beginning of PY2020, in March of 2020, a pandemic affected millions of people nationwide and Congress passed legislation entitled The Coronavirus Aid, Relief, and Economic Security Act (CARES Act), Public Law 116-136, on March 27, 2020 in response to the growing effects of the COVID-19 public health crisis. As part of the CARES Act, HUD received funds to be allocated for the Community Development Block Grant (CDBG) program. The City of Grants Pass received two rounds of CARES Act funding in the amounts of \$220,405 and \$252,464. Both sets of funds were incorporated into the City's PY2019 by Substantial Amendments. Many of the funds were not expended in PY2019 but were expended in PY2020 which is entailed in this CAPER.

Many activities were put on hold for the PY2019 due to the pandemic, whether it was closing of businesses, closing of schools and childcare centers, or quarantining at home. Our subrecipients spent time reorganizing platforms and structures to accommodate the pandemic, therefore many activities for PY2019 were delayed and PY2020 saw activities begin to move forward. Most of the CARES Act funds were expended by the end of PY2020 with approximately \$61,833 remaining as of September 30, 2021, an 87% of COVID funds disbursed. Since September 30, 2021 more COVID funds were disbursed leaving only \$13,518 remaining to be disbursed, equating to 97% of COVID funds disbursed. All but a few of the regular PY2020 funds for public services has been expended. Activities linked to vocational training such as Makerspace/Innovation Hub, Microenterprise, Special Economic Development Services have funds to use, but schools are still in flux with the pandemic and programs are not running at full speed yet. We anticipate those programs to begin moving funds more as PY2021 progresses and those funds will be utilized. City staff and its grant recipients who implement many of the activities listed in the Action Plan, began implementing more projects in October of 2020, but were again slow with the effects of the pandemic still being realized.

Many rehabilitation projects are in the works and will use not only funds from prior years, but also funds from PY2021 to complete their projects. It is expected that funds from prior years will be used for projects in PY2021. Projects are waiting on construction plans, contractor bids, and completion of Environmental Reviews. All entities are back logged due to the pandemic, but we are focused on maintaining a communication with them to keep the projects moving. Accomplishments are shown in Table 1 below.

A Substantial Amendment in early spring is anticipated to reallocate funds to PY2021 from prior years activities that are stalled. Discussion and plans are being formulated to seek the best solutions for the community with this reallocation of prior years funds.

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Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee’s program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Affordable Housing Opportunities	Homeowner Weatherization and Energy Efficiency	CDBG: \$20000	Homeowner Rental Housing Rehabilitated	Household Housing Unit	25	0	0%	5	0	0.00%
Affordable Housing Opportunities	Housing Rehab, ADA accessibility improvements	CDBG: \$75,000	Homeowner Rental Housing Rehabilitated	Household Housing Unit	25	0	0%	5	49 persons assisted	0.00%
Affordable Housing Opportunities	Affordable Housing Acquisition Market Rate	CDBG: \$0	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit	Households Assisted	0	0	0%	0	0	0.00%

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Affordable Housing Opportunities	Site Acquisition and/or Public Improvements	CDBG: \$50,000	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit	Households Assisted	10	0	0%	2	0	0.00%
Prevent Homelessness	Emergency Housing Assistance	CDBG: \$9,778	Homelessness Prevention	Persons Assisted	25	6	60.03%	5	6	60.03%
Prevent Homelessness	Supportive Shelter Services for Homeless Youth (HWAM)	CDBG: \$9,047	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	500	7	100%	100	7	100%
Prevent Homelessness	Supportive Services for Homeless Youth (Maslow)	CDBG: \$9,496	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	500	76	100%	100	76	100%

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Prevent Homelessness	Homeless Support Mobile Kitchen (St. Vincent de Paul)	CDBG: \$9,496	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	500	4,435	100%	100	4,435	100%
Support Economic Development	Microenterprise education assistance	CDBG: \$20000	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	300	0	0%	60	6	44.73%
Support Economic Development	Daycare Assistance Microenterprise	CDBG: \$3000	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	10	0	0%	2	0	0.00%

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Support Economic Development	Teen Training Youth Services	CDBG: \$9,497	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	500	34	100%	75	34	100%
Support Economic Development	Makerspace Tuition Assistance	CDBG: \$25000	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	50	0	0%	10	0	0.00%
Public Facilities and ADA Improvements	Public Facilities and ADA Improvements	CDBG: \$60000	Public service activities other than Low/Moderate Income Housing Benefit	Facilities Assisted	200	0	0%	25	1	24.77%

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Support Economic Development	Special Economic Development Services (Youth Pathways)	CDBG: \$15450	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	50	0	0%	10	0	0.00%
Support Economic Development	Welcome Home Oregon	CDBG: \$8879	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	10	9	11.83%	10	9	11.83%
Neighborhood Blight	Neighborhood Blight Remediation	CDBG: \$0	Public service activities other than Low/Moderate Income Housing Benefit	Households Assisted	2	0	0%	0	0	0.00%
General Program Administration Costs	Non-Housing	CDBG: \$50000	Other		\$250000	\$0	50.89%	\$50000	\$25,448.64	50.89%

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Prevent Homelessness	PY2019 Emergency Housing Assistance	CV: \$124,941	Homelessness Prevention	Persons Assisted	0	0	0%	5	108	74.28%
Prevent Homelessness	PY2019 Homeless Youth Services (HWAM) (Maslow)	CV: \$85,600	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	0	0%	250	490	96.91%
Non-housing CD Create Suitable Living Environments	PY2019 Womens Crisis Support Team	CV: \$35,000	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	0	0%	50	197	55.26%
Non-housing CD Create Suitable Living Environments	PY2019 Options	CV: \$20,000	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	0	0%	100	6,235	100%

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Prevent Homelessness	PY2019 Senior Meals on Wheels	CV: \$13,000	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	0	0%	100	145	100%
Non-housing CD Create Economic Opportunities	PY2019 Welcome Home Oregon	CV: \$7,000	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	0	0%	5	26	34.66%
Non-housing CD Create Economic Opportunities	PY2019 YMCA	CV: \$81,728	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	0	0%	100	26	100%

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Support Economic Development	PY2019 Teen Training Youth Services	CV: \$105,600	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	0	0%	200	296	93.53%

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

The City of Grants Pass has allocated funding to address the Consolidated Plan priorities and objectives in the PY2020 Action Plan as listed below.

1. Homeowner/Rental Weatherization and Energy Efficiency: The Consolidated Plan identified the need to improve housing affordability, specifically through strategic weatherization upgrades aimed at reducing on-going utility bills, as a high priority. The City partnered with UCAN to implement this program, as this organization currently manages a weatherization program in connection with local utility providers and the Department of Energy. Limited use of this program was experienced during prior program years, and with the pandemic the activity was not implemented during the PY2020. Reallocating past years funds is being discussed with help from the new Housing Specialist who is researching other avenues to use the funds. A Substantial Amendment is planned for the Spring of PY2022 to reallocate these funds to another more active activity.
2. Homeowner Rehabilitation/ADA Improvements: The Consolidated Plan identified the need to improve housing affordability, specifically through strategic rehabilitation projects aimed at addressing unmet rehabilitation needs for qualified LMI homeowners. These needs are above and beyond those that can be addressed through the weatherization program, and include repairs to the building envelope (roofing, siding, windows, etc.), systems (electrical, plumbing, HVAC, etc.), and the removal of architectural barriers. Preliminary work on this activity occurred during PY2017, but no funds were expended. A few funds were expended for rehabilitation projects in PY2020, namely rehabilitation of two public facilities for Family Solutions. Both projects utilized prior years funds for the rehabs.
3. Site Acquisition/Site Improvements: The Consolidated Plan identified the need to provide additional affordable housing units, and the strategic plan called for the use of program funds to either acquire a suitable site for the development of units, or the use of program funds to assist with necessary public infrastructure improvements to facilitate the development of affordable units. The City has a current project with Habitat for Humanity of Grants Pass in the development of additional housing. Program funds are being allocated to Habitat for Humanity to install required frontage improvement. Development of the properties is in development stage and will be using some CDBG funds for the frontage improvements at the time public improvements are developed.
4. Emergency Housing Assistance: The Consolidated Plan identified the need to provide short-term financial assistance to those at risk of homelessness or the loss of utility services as a high priority to the community. The City partnered with the United Community Action Network (UCAN) to implement this program via UCAN's existing assistance network. It was estimated that the funds allocated to this activity would provide 5 individuals with short-term assistance; ultimately, the activity assisted 6 individuals for the program year and 108 individuals with COVID-19 funds. The activity has some remaining COVID-19 funds and some regular PY2020 funds. The regular PY2020 funds were expended after September 30, 2021 and will be reported in the PY2021 CAPER. The final COVID-19 funds were expended after September 30, 2021 and will be reported in the PY2021 CAPER.

5. Hearts With a Mission (operations): The Consolidated Plan identified the need to provide assistance to community youth who are currently homeless or at risk of becoming homeless. Hearts With a Mission (HWAM), a Medford-based non-profit that is licensed by the State of Oregon as a Child Caring Agency to provide services for homeless, runaway, and transitional living youth, ages 10-17, opened their homeless youth shelter in Grants Pass during PY2016. As part of a reprogramming in PY2019, the shelter became a Transitional Living Program (TLP) operation helping foster youths have a safe place to live after they turn 18 years of age and are released from the state foster care program. This allows only a few youths to live at the house and explains the decrease in numbers as first reported for PY2020. As a shelter for homeless youths of all ages, the shelter housed more than 150 homeless youths in a given year. With the new TLP program, the youths will be between the ages of 18-22 and residency will be in lower numbers with longer stays. PY2020 sheltered 7 youths and combined with Maslow, helped support some of the 490 youths during the pandemic. HWAM expended all their CV funds and regular PY 2020 funds.
6. Maslow Project (operations): The Consolidated Plan identified the need to provide assistance to community youth who are currently homeless or at risk of becoming homeless. The Maslow Project provides school-based services for youths aged 0-21 who attend schools in Grants Pass. Maslow Project utilized PY2020 CDBG funds to provide services to homeless youth and their families in Grants Pass. Maslow supported 76 youths with PY2020 funds and combined with Hearts With A Mission supported 490 youths with COVID-19 funds. Maslow has some CV funds remaining and this will be reported in the PY2021 CAPER.
7. St. Vincent de Paul Mobile Kitchen: St. Vincent de Paul Mobile Kitchen became a recipient of the City's CDBG funds in PY2020. The mobile kitchen sets up in several areas within the community serving hot meals to the homeless and those who are at risk of becoming homeless. During PY2020 the mobile kitchen was located at two locations, one in the northwest area and the other in the southeast area of the city. The mobile kitchen served 4,435 individuals during PY2020 and completed using their CDBG funds by July 2020.
8. Microenterprise Education Assistance: The Consolidated Plan identified the provision of microenterprise education assistance as a high priority to the community. To meet this goal, the City partnered with the Small Business Development Center (SBDC) at Rogue Community College, with whom the City has worked on several similar projects in the past. The program provides a tuition waiver, funded by the City's CDBG program, to qualified LMI residents of Grants Pass. During PY2020, the SBDC provided a small amount of assistance utilizing funds from a prior program year. The pandemic closed the RCC campus in March of 2020 which closed the microenterprise activity. The college is slowly opening up and recent communication with them indicates the activity will open with distance learning. Prior year funds are available and will be used as the activity returns.
9. Daycare Assistance for MicroEnterprise Assistance: The Daycare Assistance activity was introduced in PY2018 in the hopes to help those Microenterprise individuals enrolled in the Microenterprise activity to have a safe place for their children while they are in training. As such the funds in the amount of \$4,000 were never utilized and the funds were re-allocated to the Microenterprise activity in PY2018. A few funds were expended during PY2020 and applied to a prior year's funds. No other funds for PY2020 were expended due to the closure of the school for the pandemic.

10. Teen Training Services: The Consolidated Plan identified the need to provide targeted assistance to LMI youth in the community that will foster economic opportunities for their future. The City partnered with the Boys and Girls Club of the Rogue Valley to provide tuition assistance to qualified LMI youth interested in participating in the Club's programming, which includes the recent addition of the Be Great by 8 initiative. The Club was able to provide assistance to 34 youths during PY2020 and assisted 296 youths with COVID-19 funds. The facility re-organized their teen program during PY2019 and PY2020 due to the coronavirus. The teen program was re-structured to accommodate 4th and 5th grade low income and at-risk youth with distance learning and offered a safe place to stay at the facility which continued into PY2020. The Boys & Girls Club completed their PY2020, and they have a little COVID-19 funds to expend which will be reported in PY2021 CAPER. A 2020 Community Impact Report from the club shows:
- * January 1 – March 13 – After School & Team Sports - 511 average daily attendance with 627 youth in the Winter Basketball League
 - * March 15 – June 15 – 28,784 to-go meals with over 500 to-go meals prepared and served daily during the first few months of the pandemic
 - * June 15 – August 22 – 10-week summer program focusing on enhancing cleaning protocols and safety procedures and programs focused on summer learning, socio-emotional wellness, social recreation, fitness arts, STEAM – 115 youths served
 - * September – December – distance learning support – 180 youths served; all programs provided free and included virtual learning support, homework help, arts, STEAM, fitness, social recreations and socio-emotional wellness; 3 full meals and snack served daily
 - * September – December - Fire -relief efforts for families after the Alameda Fire; 49 families received financial support for food, rentals, gas, furniture and more with 35 youths received free programming
 - * October – December – Team Sports – 51 youths in the Fall Volleyball League and 108 youths in Flag Football League
11. Makerspace Tuition/Membership Assistance: This activity was first added to PY2018 and coordination with the local community college RCC began. RCC had planned on having an assigned area at the college for a Makerspace/Innovation Hub program. As the year progressed and state funds for RCC became limited, the program was initially put on hold and then in 2019 canceled. A new partner in the community has obtained funding and is in the process of renovating a facility with hopes of opening by early 2022. Usage of CDBG funds from prior years is expected to help with equipment and tuition waivers in the new facility.
12. Public Facilities and ADA Improvements: The Consolidated Plan identified the need to improve Public Facilities and ADA improvements, specifically through strategic rehabilitation projects aimed at addressing unmet rehabilitation needs for qualified beneficiaries. Many elements of the City's infrastructure require ADA compliance and several parks projects have been identified. No funds were expended in PY2020 due to lengthy Environmental Reviews and delays due to the coronavirus. There are projects in progress and the City plans to complete them in 2022. New areas are being identified and will be under review in the coming PY2021. A new partner, Building Together Rogue Valley, a non-profit focusing on keeping seniors in their homes with installation of ADA improvements, has several projects in the community and CDBG funds will help support

those projects.

13. Special Economic Development: This activity was added to PY2019 to help youths in the school districts learn a vocational trade by pairing with local businesses. The City will be working closely with Youth Pathways to bring this project to fruition. The project will also be helping the youth incarcerated in the City juvenile detention with classes designed to bring vocational trades helping them find stability upon release. The pandemic slowed this project and the City plans to continue to work with the partners to bring this project to fruition during the PY2021 and work with the schools and businesses to have a viable program helping our youths.
14. Welcome Home Oregon: Welcome Home Oregon received funds to help individuals transitioning from incarceration to citizenship by providing housing, basic necessities, work ready clothing, work ready IDs and other basic necessities. Their PY2020 funds are not yet depleted and will be reported in the PY2021 CAPER. Welcome Home received CV funds to help individuals transitioning from incarceration to citizenship by providing housing, basic necessities, work ready clothing, work ready IDs and other basic items helping to prepare, prevent and respond to the coronavirus. Nine (9) individuals were supported with the funds. This activity has some CV funds remaining and this will be reported in the PY2021 CAPER.
15. Womens Crisis Support Center CV1: The Womens Crisis Support Team received funds to help with domestic victims with shelter, basic necessities, PPEs, transportation, and other COVID related items. 109 individuals were supported with the funds. This activity completed expending COVID-19 funds after September 30, 2021 and will be reported in PY2021 CAPER.
16. Options - CV1: Options received CV1 funds for help with telehealth and PPEs to prepare for, prevent and respond to the coronavirus. Options provided telehealth support to 6,325 individuals as well as PPEs for staff and clients. This activity is completed.
17. Senior Meals - CV1: The Meals on Wheels program administered through RVCOG received CV1 funds and used those funds for feeding 15,100 individuals with shelf stable meal boxes which covered two meals a day for seven days. This activity is completed.
18. YMCA of Grants Pass CV3: The YMCA of Grants Pass received CV 3 funds to help abide with state regulations regarding COVID-19. The YMCA was the only childcare available for first responders. The YMCA continues to offer childcare services today. To meet state requirements for the COVID-19 pandemic, the YMCA made changes to all their programs to prepare for, prevent and respond to the coronavirus. The YMCA provided support to 26 individuals as well as operational supplies, PPEs, reorganizing the childcare programs, other programs and internal equipment to meet state coronavirus guidelines. This activity is completed.

CR-10 – RACIAL AND ETHNIC COMPOSITION OF FAMILIES ASSISTED

Describe the families assisted (including the racial and ethnic status of families assisted). 91.520(a)

	CDBG
White	7896
Black or African American	81
Asian	32
American Indian or American Native	258
Native Hawaiian or Other Pacific Islander	70
Black/African American & White	67
Amer Indian/Alaskan Native & Black/African Amer	1
Other Multi-racial	5618
Total	14023
Hispanic	296
Not Hispanic	13727

Table 2 – Table of assistance to racial and ethnic populations by source of funds

NOTE – Numbers were taken from HUD Report PR23 attached

Narrative

During PY2020 the City’s CDBG program served 14,023 Pass residents through its public services. Due to the pandemic, the housing rehabilitation and economic development activities were not utilized with closures of schools and business. Of those assisted, a great percentage self-identified racially as white. Ethnically, a smaller percentage of residents served identified themselves of Hispanic/Latino origin. Included within the regular count for PY2020 are numbers associated with COVID-19 funds.

CR-15 – RESOURCES AND INVESTMENTS 91.520(a)

Identify the resources made available.

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public – federal	576,002	209,012
Other	public – federal	472,869	411,035

Table 3 – Table of resources made available

Narrative

Of the \$374,611 in funds available for expenditure during PY2020, \$374,611 was allocated for activities during the program year. Of those funds allocated, the City expended \$209,012 on eligible activities between October 1, 2020 and September 30, 2021. Unexpended funds from the prior year was \$201,391 which was added to PY2020 allocated funds for a total of \$576,002 of resources made available. Of the \$472,869 funds available for COVID-19 relief, all funds were allocated for activities. Of the funds allocated for COVID-19 relief, \$411,035 of those funds are expended. The remaining funds for regular CDBG activities as well as COVID-19 relief activities are still committed to eligible activities and will be spent in the next program years.

Identify the geographic distribution and location of investments.

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
Citywide	100	100	Target area

Table 4 – Table of geographic distribution and location of investments

Narrative

All CDBG funds allocated to the City are planned to be dedicated to activities that take place citywide. To achieve this, the City utilizes a low-moderate limited clientele process.

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

The CDBG program has no requirement for a local match, and the City did not have any readily available publicly owned land or property to address the needs identified in the Consolidated Plan. That fact notwithstanding, recipients of CDBG funds from the City frequently use other resources to augment and expand programming. For example:

- The Boys and Girls Club of the Rogue Valley leveraged a total of \$16,074 in additional resources to augment funds obtained from the City.
- The Maslow Project leveraged a total of \$28,560 in additional resources to provide services for homeless youth.

- Hearts With a Mission leveraged \$51,834 in additional resources to provide services for homeless foster youth.

CR-20 – AFFORDABLE HOUSING 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	10	0
Number of Special-Needs households to be provided affordable housing units	0	0
Total	10	0

Table 5 – Number of households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	5	114
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	5	0
Number of households supported through Acquisition of Existing Units	0	0
Total	10	114

Table 6 – Number of households supported

Discuss how these outcomes will impact future annual action plans.

This year's outcomes have a direct impact on future annual action plans as the continued coronavirus pandemic delayed so many activities due to closures of schools and businesses. The City incorporated the CARES Act funds into PY2019, and COVID-19 funds continued into PY2020, thereby adding larger than normal numbers to the tracking. The partners within the community continue to overcome the obstacles of the virus by continued implementation of safety features and protecting the public but are slowly opening back up. Some activities associated with schools and economic development activities associated with businesses have been slow to return to normal; however, with more distance learning being incorporated into the school year, some activities will be using their regular funds more quickly. Most of the CARES Act Relief funds have been expended and a few will continue in PY2021. Regular PY CDBG funds from certain activities are planned to carry over into the next few annual action plans as it is expended. The City will continue to actively work on affordable housing and housing rehab projects in the upcoming project years as well as process those funds that are still to be expended.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	4647	0
Low-income	4	0
Moderate-income	6	0
Total	4657	0

Table 7 – Number of households served

NOTE – Numbers were taken from HUD Report PR23 attached

Narrative Information

During PY2020, the City's CDBG program assisted 114 households through emergency rental assistance and/or the rehabilitation of existing income-restricted housing units. All households were classified as extremely low-, low-, or moderate-income.

CR-25 – HOMELESS AND OTHER SPECIAL NEEDS 91.220(d,e); 91.320(d,e); 91.520(c)

Evaluation of the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

As described in the Consolidated Plan, the City has been working with local Continuums of Care to reach the local homeless population during PY2020. This year saw the continuation of the partnership with the Maslow Project, a local agency whose sole purpose is to reach homeless youth, aged 0-21, assessing their individual needs, and connecting them to community resources. Hearts With a Mission continued its partnership with the City to utilize CDBG funds for sheltering of foster youth ages 18-22. St. Vincent de Paul operates a mobile kitchen feeding the homeless and those at risk of becoming homeless. Welcome Home Oregon works with those individuals recently released from incarceration helping them with shelter and basic necessities, thereby preventing them from becoming homeless. The City also has been working with UCAN, an agency that works directly with homeless persons in the community, assisting with mortgage and rental assistance to prevent homelessness resulting from eviction.

Addressing the emergency shelter and transitional housing needs of homeless persons

The city has been in continued discussions with Housing Advisory Committee members, UCAN, Rogue Retreat, and other local partners to support an emergency shelter and transitional housing for local homeless persons. With City support, UCAN opened a warming shelter in 2019 for several months but has not found another site since the closure. Several options have been discussed and it is an active, ongoing process. Operations funding for a warming center is available and ready to access once a building is secured. Foundry Village, in cooperation with Rogue Retreat, recently opened a tiny house transitional community providing short-term housing and case management. It is comprised of 17 tiny homes providing the short-term housing for up to 34 people. Rogue Retreat will manage the facility. Hearts With a Mission continues to operate a local youth homeless shelter. The City provided CDBG funds to support operations at their facility. The City has also been engaged in several community conversations related to an Urban Campground project providing pallet shelters, tents, and car camping for the homeless. City Council recently authorized entering into an agreement with All Care Foundation to use a portion of its American Rescue Plan Act funding to purchase a property for the campground site. While CDBG funds were not used to help with site acquisition, the City has reached out to Rogue Retreat to offer CDBG funds for help with operations for future CDBG program years. In addition, the City is in constant communication with UCAN for avenues for a permanent emergency shelter as well as working toward development of other transitional housing for the homeless.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The Consolidated Plan identifies the prevention of homelessness as a high priority to the community and dedicates CDBG funding to local agencies that provide emergency housing assistance to those at risk of becoming homeless. To that end, the City partnered with UCAN during PY2020 to provide emergency housing assistance to households at immediate risk of eviction or the disconnection of utilities due to financial emergencies. UCAN was able to provide assistance to 114 households and prevent the eviction or termination of utility services during the Program Year.

The City also partnered with the Maslow Project during PY2020 to provide outreach and services to homeless youth aged 0-21. With assistance from the City, Maslow Project was able to provide services to approximately 573 homeless school children during the program year. Hearts With a Mission (HWAM) provided shelter to approximately 7 homeless youth aged 18-22 years of age recently released from state foster care with their Transitional Living Program.

Welcome Home Oregon provided support for approximately 35 individuals recently released from incarceration providing shelter and basic necessities to keep the individuals housed, fed and help with job placements.

Other than the above mentioned, the City does not have any additional information on individuals that are or have been discharged from publicly funded institutions, nor does the City have any other direct information regarding those who are receiving assistance from public or private agencies.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The Consolidated Plan identifies the need for transitional housing as a high priority. No resources were dedicated during PY2020 to directly provide transitional housing opportunities. Resources were dedicated to providing additional access to the Hearts With a Mission shelter for homeless foster youths and the Maslow Project enabling the funds to be used for homeless youth and their families to find shelter. Funds were allocated to the Womens Crisis Support Team helping victims of domestic violence with their shelter. Working with UCAN CDBG funds were used for subsistence payments for mortgage and rental helping to keep individuals in their homes. UCAN used COVID-19 funds to pay utilities bills, food bills and other basic necessities during the pandemic as was allowed by HUD.

As mentioned earlier the City supported the development of a tiny homes transitional community, Foundry Village, to shelter the homeless in the community. An Urban Campground project is in development to provide an area for a tent community for the homeless.

CR-30 – PUBLIC HOUSING 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

There is no public housing in Grants Pass and no activities associated with public housing are included within the Consolidated Plan.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

N/A

Actions taken to provide assistance to troubled PHAs

N/A

CR-35 – OTHER ACTIONS 91.220(j); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

The City's land use policies support affordable housing, including provisions for a wide array of housing types to meet diverse housing needs. Despite that, there has been little response from the local development community in the construction of additional affordable housing units. Ultimately, the City Council established a standing Housing Advisory Committee comprised of housing advocates and providers and supported by City staff, which is currently seeking a multi-faceted solution to address the affordable housing crisis facing our community. The Committee has made several recommendations to the Council on actions that the City might take to promote new residential development. These recommendations, which include actions like system development charges (SDC or impact fees) deferrals, establishing a construction excise tax, and relaxing accessory development unit development standards, are all under consideration by the City Council.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

As described in the PY2020 Action Plan, the City worked with local agencies, including UCAN, the Boys and Girls Club, HWAM, the Maslow Project, Womens Crisis Support Team, and Welcome Home Oregon to address obstacles to meeting the needs of underserved residents of Grants Pass. The City has expanded its reach during the Program Year while developing its priority activities for the upcoming PY2021 Action Plan.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

The majority of activities undertaken as part of the City's CDBG program for PY2020 did not have an impact on lead-based paint exposure. The rehab of a facility for Family Solutions this program year involved removal of lead-based paint and required lead-based paint safe practices due to the building's age. As required by Oregon laws, the contractor hired followed LBP safety precautions. The City does provide information on lead-based paint in the Community Development office at City Hall as well as on the City website. Future projects that involve lead-based paint will adhere to HUD guidelines.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

During the PY2020 program year, the City took the following actions to reduce the number of poverty-level families:

- Provided CDBG funds to UCAN that assisted 114 households with emergency housing assistance to avoid eviction or the disconnection of utility services due to financial emergencies. COVID-19 funds were also used for basic necessities such as food and clothing on a longer-term basis as HUD allowed.
- Partnered with the Boys and Girls Club of the Rogue Valley to provide free access to their

programming. Funds from the City's CDBG program allowed the Club to reach 330 youth from LMI families.

- Partnered with the Maslow Project and Hearts With a Mission to provide outreach and supportive services to 573 homeless youth and those attending schools in Grants Pass.
- Partnered with St. Vincent de Paul Mobile Kitchen providing food to the homeless and those at risk of becoming homeless. St. Vincent de Paul served 4,435 persons during the program year.
- Partnered with Welcome Home Oregon providing support for those individuals recently released from incarceration. CDBG funds helped individuals transitioning from incarceration to citizenship by providing housing, basic necessities, work ready clothing, work ready IDs and other basic items helping to prepare, prevent and respond to the coronavirus.

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

The PY2020 Action Plan included the following activities aimed to develop and improve institutional structures:

- City staff participated in several webinars and other online trainings provided by HUD necessary to implement and develop CDBG programming;
- City staff kept local elected officials apprised of CDBG program activities throughout the Program Year; and
- City staff continued collaboration with local stakeholders and advocacy groups during the Program Year.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The City has established relationships with local housing and social service agencies that were maintained during the Program Year. Specifically, the City undertook the following actions:

- A member of the Community Development Department attended monthly meetings of the Josephine County Housing and Community Development Council, the PHA that serves the needs of community members with its Section 8, VASH, and other HUD-based housing assistance programs; and
- A member of the Community Development Department attended monthly meetings of the Housing Advisory Committee, consisting of housing stakeholders and backed with City staff, to assist the City Council in making policy changes that will address the community's affordable housing crisis.

Identify actions taken to overcome the effects of any impediments identified in the jurisdiction's analysis of impediments to fair housing choice. 91.520(a)

During PY2015, the City engaged a qualified consultant to assist in data collection, public outreach and involvement, analysis, and recommendations to overcome institutional barriers to fair housing choice. The City Council reviewed the final product and approved its adoption. By and large, very few impediments to fair housing choice were identified, and most impediments might be resolved through continued outreach and education, particularly to the rental community, which is where the majority of impediments were observed. Public sector impediments identified included a difficulty siting publicly assisted housing developments, the need for ongoing outreach and education on the subject of fair housing laws, and a possible inconsistency in zoning codes and definitions relating to “family.”

During PY2016, the City Council established a Housing Advisory committee, which is engaging the local housing development community, and providing needed educational opportunities that will seek to address the above referenced deficiencies in fair housing.

During PY2017, City staff worked with the Housing Advisory Committee to research possible solutions to housing access and choice. Several recommendations have been brought to the City Council for additional comment and consideration.

During PY2018, City staff continued working with the Housing Advisory Committee on solutions to housing access and choice. City staff also collaborated with other communities in southern Oregon, under guidance from the Fair Housing Council of Oregon, on the identification of fair housing issues that are present in the region.

During PY2019, City staff continued working with the Housing Advisory Committee and working with other communities for solutions to housing issues for the Grants Pass community. This is an ongoing process, and all efforts are being made to address housing problems and eliminate impediments to fair housing choice.

In PY2020, the city employed a Housing Specialist who will be working with the City’s Housing Advisory Committee and other communities within Oregon to realize the best practices for identifying impediments to fair housing choice. Since the suspension of the AFFH in 2018, the city has not prepared another Analysis of Impediments(AI). In PY2021, our Housing Specialist will be reaching out to consultants to begin to prepare a new AI for the City. The AI is expected to be completed by early summer for the PY2021 Annual Action Plan. The Housing Specialist plans to work closely with the City’s Housing Advisory Committee for solutions to housing issues within the Grants Pass community. The City continues to make every effort to address housing problems and eliminate impediments to fair housing choice.

CR-40 – MONITORING 91.220 AND 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements.

The City, with input from HUD, developed a CDBG grant recipient agreement in accordance with applicable federal requirements for the beginning of the City's CDBG entitlement Consolidated Plan and the first PY2015 program year. This agreement structure set up the programmatic requirements and delivery expectations of the City's block grant program and established a quarterly reporting and reimbursement process that allows City program managers early opportunities to work with grant recipients should programmatic issues occur.

In September 2017, HUD staff conducted an on-site monitoring of the City CDBG programs from PYs 2015 and 2016 to determine performance and compliance with applicable federal regulations. HUD staff identified two findings and three concerns, which the City has addressed. Additionally, City staff observed proper monitoring techniques that is utilized while conducting programmatic reviews of CDBG subrecipients.

In September 2021, HUD staff conducted a remote monitoring of the City CDBG programs encompassing PYs 2018, 2019 and 2020 to determine performance and compliance with applicable federal regulations. HUD staff identified six Findings and one Concern. The Monitoring Report was received on November 4, 2021 and the City has 30 days to respond to the findings. The city plans to send the response by November 2, 2021 before the 30-day due date of November 4, 2021.

No minority-owned businesses were identified in PY2020. Recipient agreements require good-faith efforts to provide minority and women-owned businesses an opportunity to participate in the performance of the contract.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

The City's Citizen Participation Plan requires a 15-day comment period for all yearly CAPERS. Noticing of the draft CAPER public comment period and public hearing before the Council to adopt the CAPER is provided to the local newspaper, The Daily Courier, and noticing runs a 14-day timeframe. A draft of the CAPER is provided at the City's Community Development Department, the local library and on the City's webpage. Copies are available as well. Public comment is also taken during the City Council hearing to adopt the CAPER. The PY2020 CAPER gives the public 21 days to comment on the draft CAPER before the City Council Hearing.

CR-45 – CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction’s program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

Grants Pass, like many other smaller CDBG grantees, sees the most efficient method of implementing program objectives via programmatic partnerships which are stymied by regulatory caps on the use of CDBG funds for public service activities. Annual CDBG allocations are not large enough to conduct many brick-and-mortar projects and, without a community-based development organization active in Grants Pass, use of CDBG funds to develop new units of affordable housing is particularly difficult. Demand for CDBG funds for public service activities, such as emergency housing and homeless support, far outpaces the 15% cap imposed by HUD regulations. The City is working with its community partners to fully understand reasons why resources are being underutilized and what actions the City might take to overcome any obstacles.

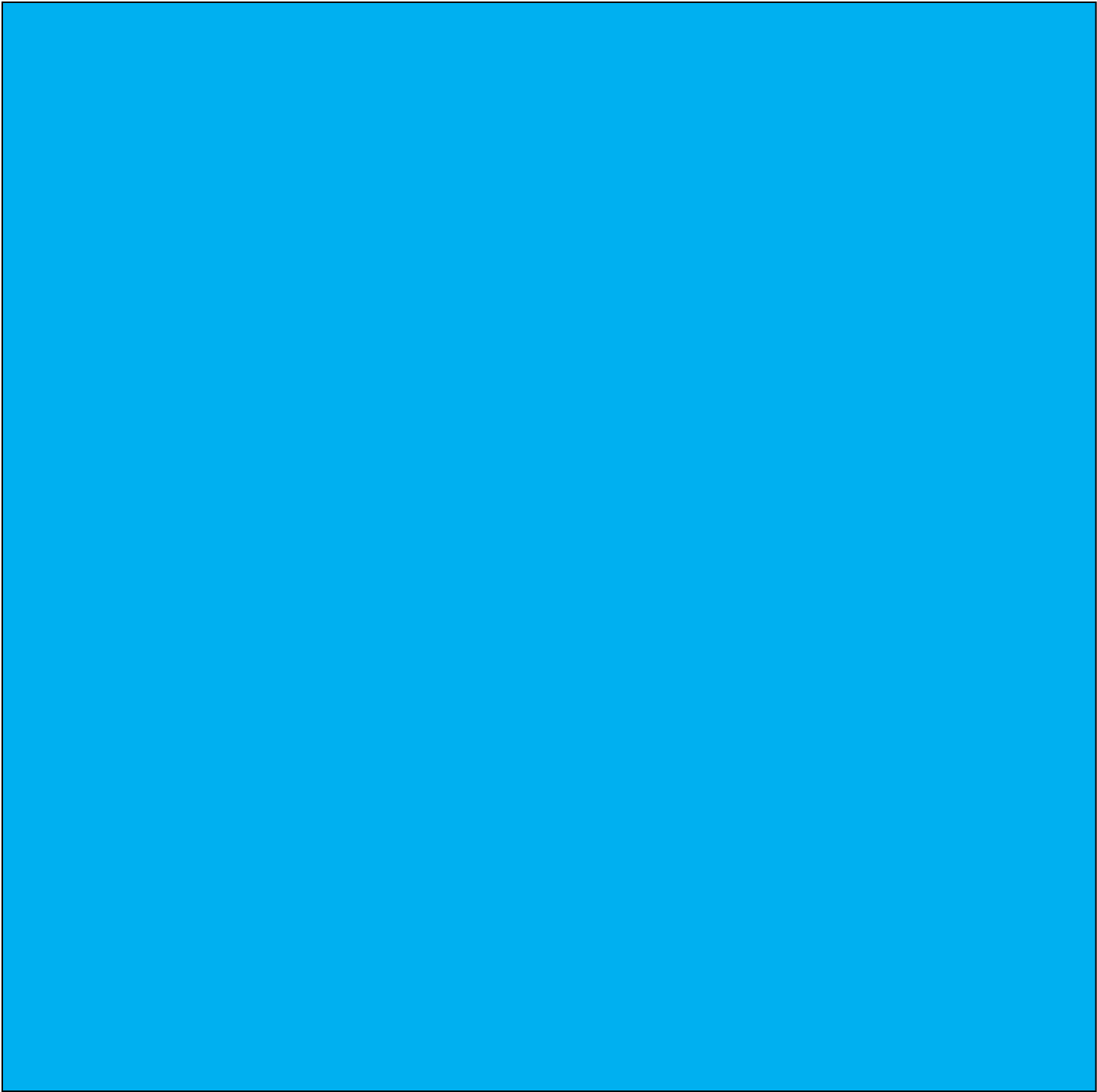
At this time, there have not been any substantial changes to the City's program objectives; however, the City is preparing to explore modifying its solicitation process, particularly for construction projects, as part of the next Consolidated Planning process. It is hoped that seeking partners with fully ripe development plans will help the City avoid delays in project delivery and result in a timelier expenditure of CDBG funds.

The public services grants for PY2020 were still delayed somewhat due to the coronavirus. Closure of businesses and schools continued to stall normal usage of some CDBG funds. The CARES Act infused additional CDBG funds into PY2019 and carried over into PY2020, thereby complicating delivery of all CDBG funds in a timely manner. All partners within the community were tasked with following state safety guidelines and restructuring their programs. Having experienced this pandemic emergency, the City improved its Citizen Participation Plan to include emergency language for future emergencies. The City is also better prepared to address usage of CDBG funds and implementing such funds should another emergency occur in the future.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.



GRANTS PASS OREGON

